

# Analysis of Living Shorelines as a Coastal Stabilization Technique for Airport Road, Cedar Key, Florida



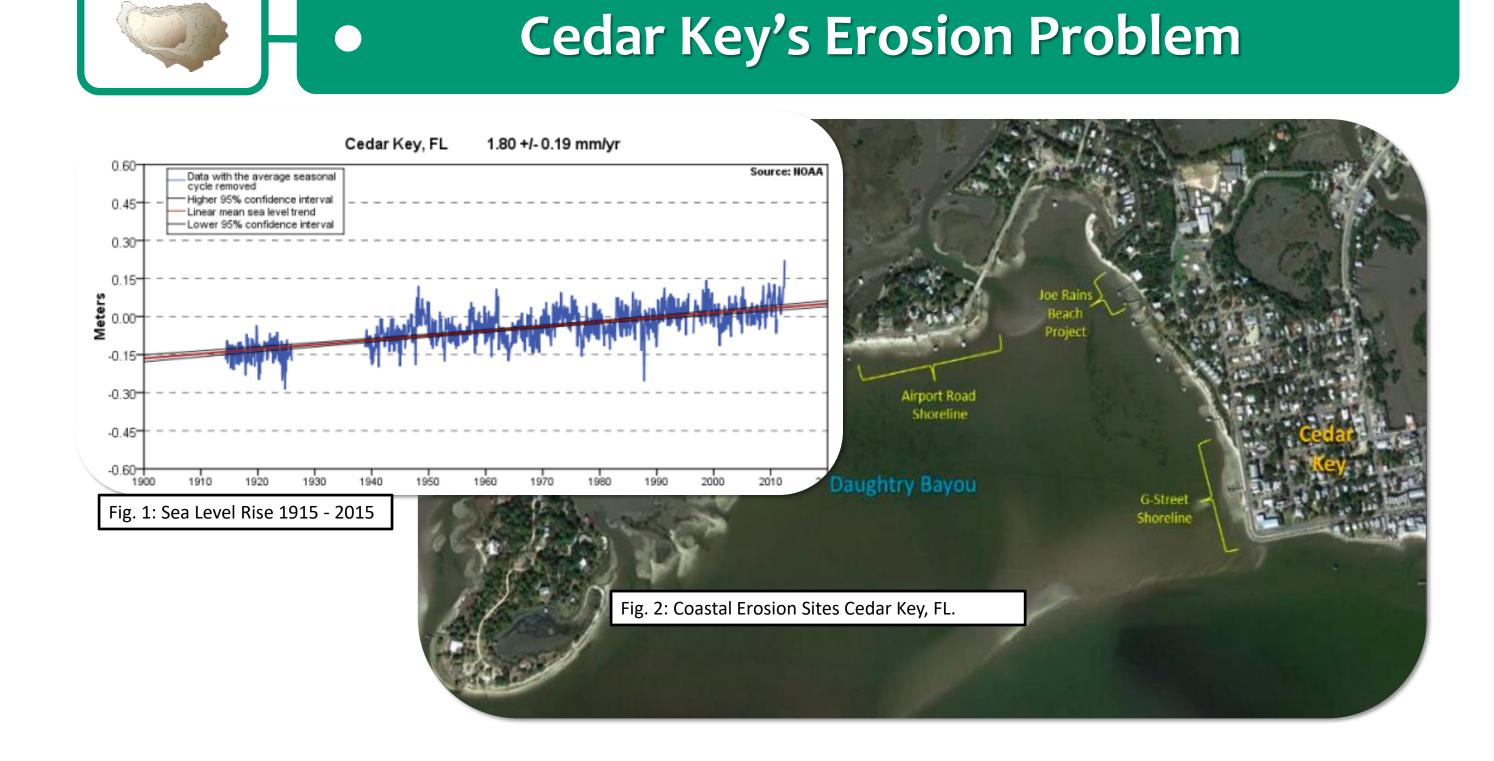




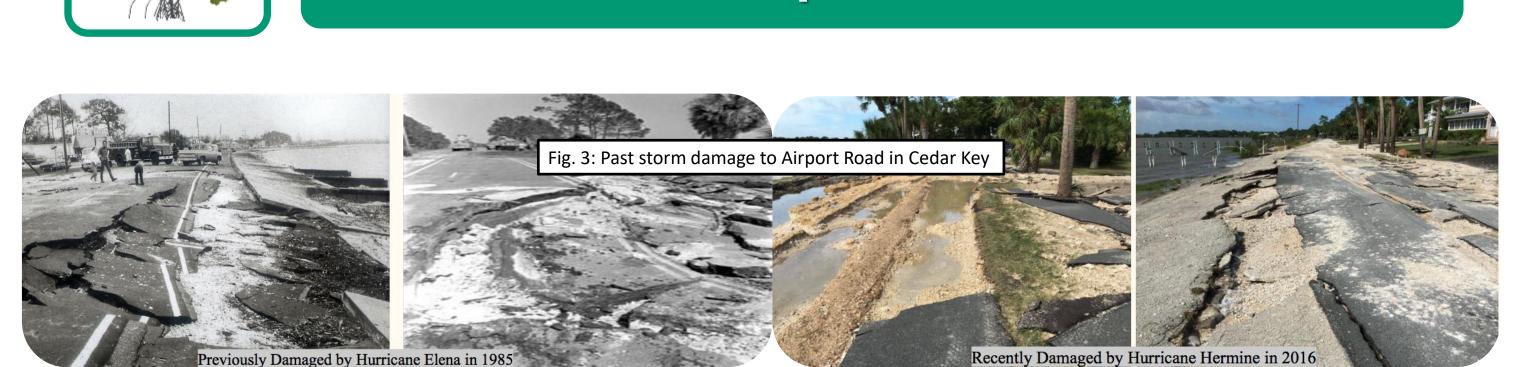
# Levin College of Law Conservation Clinic UNIVERSITY of FLORIDA

# Russell Anderson<sup>1</sup>, Carrie Schuman<sup>2,3</sup>, Justin Caron<sup>4</sup>

<sup>1</sup>Center for Latin American Studies, UF <sup>2</sup>School of Natural Resources, UF <sup>3</sup>Fisheries and Aquatic Sciences, UF <sup>4</sup>Levin College of Law



Cedar Key is a small coastal town in the Big Bend Region of Florida. This working waterfront community is economically reliant on tourism and aquaculture. Like many coastal areas, Cedar Key will continue to be impacted by the effects of climate change including sea level rise and increased storm intensity (Fig 1). The community has been exploring shoreline stabilization strategies for three critically eroded areas (Fig 2).



**Airport Road** 



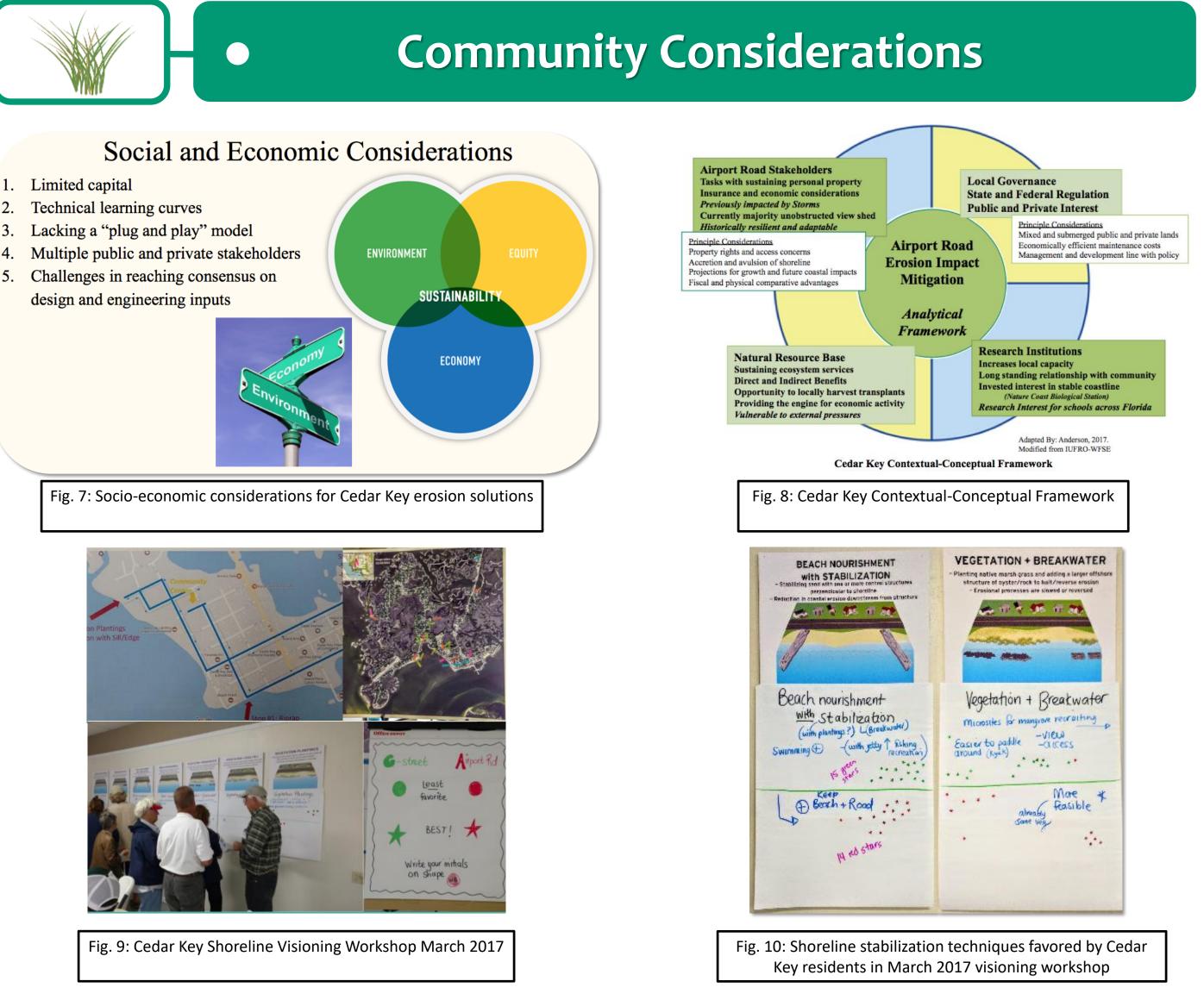
Fig. 4b: Erosion and Weathering of



Airport Road has been identified by residents as a location of erosion concern. The road's integrity has been compromised during past storms (Fig 3). Areas of poured concrete placed in response to Hurricane Hermine (Fig 4a) have already begun to erode despite being in place less than three months (Fig 4b), and appears to be more impacted than adjacent areas with vegetation and oyster breakwaters.

Fig. 5: Grey to Green Spectrum of Shoreline Stabilization Option:

The general solutions for shoreline stabilization range from grey (man-made) to green (natural) design elements (Fig 5). Living Shorelines are coastal protection projects that may use a mixture of materials like fiber coir logs, oysters, marsh vegetation, and mangroves. Airport Road may be a location that can benefit from a living shoreline design utilizing oysters and local plant species (Fig 6a) much like a similar project in town at Joe Rain's Beach (Fig 6b).



Cedar Key has many socio-economic factors that are important to consider when forming a solution for the integrity of Airport Road (Fig 7). These dynamics can also be viewed within a framework to understand how society, environment, regulation, and stakeholder preferences shape capacities on Airport Road (Fig 8).

Cedar Key is involved in a participatory decision-making process (Fig 9). This type of process can foster stakeholder buy-in and investment in the final project. In a recent visioning workshop in March 2017, residents identified two shoreline stabilization options that best suited their uses of the Airport Road Site (Fig 10). The most effective solution will be a single project coordinated among multiple stakeholders including property owners along Airport Road.



## Impacts and Tradeoffs

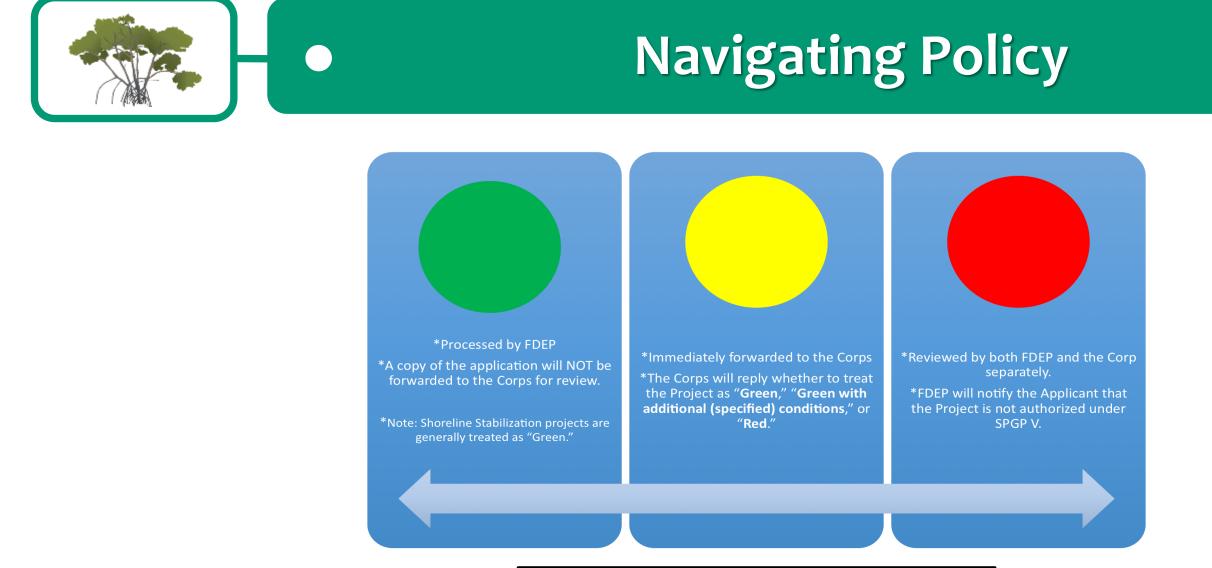
#### Socio-Economic and Development Considerations for Coastal Erosion Mitigation

	'Business as usual'	'Grey scale' hardening	"Green scale' hardening	'Mixed' Grey & Green
Economic	(-) Post-impact remediation	(+) Initial construction and	(+) Initial construction and	(+) Initial construction and
Development	(\$15k+)	engineering	engineering	engineering
		(-) Routine maintenance and	(+) Training resource	(+) Training resource
	(+) Limited engagement	Beach renourishment	(-) Initial and maintenance	(-) Initial and maintenance
	means limited expense		investments required	investments required
Ecosystem	As provided by natural	No added benefits to ecosystem	(+) Greatest rate of ecosystem and	(+) High rate of ecosystem ar
Services	accretion and avulsion rates	services.	biological services	biological services
			(-) Potential for loss of services	(+) More insulated from tidal
		Potential negative impacts	during weather event	and storm surge impacts
		through avulsion.	(-) 6 mo. establishment time	(-) 6 months establishment
Social	(-) Minimal impacts	(+) Temporal insulation from	(+) Improved function and	(+) Improved function and
Welfare		storm surge	ecosystem services	ecosystem services
Private	(-) Fiscal liabilities for	(+) Temporal insulation from	(+) Vegetated erosion control	(+) Vegetated erosion contro
Property	damages	storm surge	(+) Stabilization supports fiscal	(+) Stabilization supports fis
	(-) Insurance Premium	(-) Costs of installation,	insulation	insulation
	Concerns	maintenance, and renourishment	(-) Private investment required	(-) Private investment require
Public	Administrative Management	Administrative Management	Administrative Management	Administrative Management
Property	_	Physical Maintenance	Physical Maintenance	Physical Maintenance
Troperty	Physical Maintenance		(+) Can obtain vegetation	(+) Can obtain vegetation
		Cost of renourishment inputs	transplants from adjacent public	transplants and shell midden
			lands	from adjacent public lands

Fig. 11: Comparison of multiple erosion options

While living shorelines may take longer to establish they often provide effective coastal protection for longer periods of time than grey infrastructure, while providing or maintaining additional ecosystem services (Fig 11). Oysters and salt marsh vegetation may reduce wave energy while allowing sediment to accrete (Garvis 2012, Möller et al. 2014). Mangroves may additionally cut down storm surge (McIvor et al. 2012). All three provide positive benefits such as sequestering carbon and fostering local biodiversity.

Some components of living shoreline designs, such as mangroves, may provide superior storm and sea level rise protection but may impact desired uses of an area such as access and viewshed. An adaptive plan allowing for active management of mangroves may be desirable at Airport Road.



Permitting for living shorelines can be a complicated process. However the Army Corp of Engineers coordinates with the State of Florida using a green, yellow, and red light permitting system (Fig 12). Projects considered small in size and environmental impact can be reviewed and approved at the state rather than the federal level.

for living shoreline projects in the state of Florida

Possible financing could include both private and public sources, and mechanisms like collection of homeowner or tourist taxes, development of homeowner associations, or application for RESTORE funds associated with penalties paid after the Deepwater Horizon spill.



### **Project Opportunities**



Fig. 13: Opportunities that may result in Cedar Key from implementing a living shoreline



#### Recommendations

#### **Decision-making:**

- Continue participatory process
- Reach out to airport road property owners

#### **Implementation:**

- Collaborate with UF IFAS/Sea Grant, and permitting/legal experts during design process
- Determine areas of greatest concern

#### **Implementation (continued):**

- Identify adjacent vegetated areas that can be mimicked in a living shoreline design
- Establish biological and sociological (use and access) monitoring
- Tap into existing partnerships for resources such as volunteer labor that will decrease project costs and increase social investment





#### References

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